

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

STEPHEN C.,

Plaintiff,

v.

COMMISSIONER OF SOCIAL
SECURITY,

Defendant.

CASE NO. 2:19-cv-01897-JRC

ORDER ON PLAINTIFF'S
COMPLAINT

This Court has jurisdiction pursuant to 28 U.S.C. § 636(c), Fed. R. Civ. P. 73, and Local Magistrate Judge Rule MJR 13. *See* Dkt. 2. This matter has been fully briefed. *See* Dkts. 11, 18, 19.

Plaintiff applied for Social Security benefits based in part on his mental health impairments. Despite agreeing that plaintiff had bipolar affective, personality, and post-traumatic stress (“PTSD”) disorders, an Administrative Law Judge (“ALJ”) denied plaintiff’s application. In doing so, the ALJ improperly rejected the opinions of two examining doctors in

1 favor of the opinions of doctors who did not examine or treat plaintiff and rejected plaintiff's
2 own description of the extent of his symptoms without giving an adequate reason.

3 Thus, this matter is reversed. Because crediting the inappropriately rejected opinions and
4 testimony as true, plaintiff's application should have been granted, the matter is remanded for
5 calculation and award of benefits.

6 BACKGROUND

7 In August 2016, plaintiff filed an application for supplemental security income under
8 Title XVI, 42 U.S.C. § 1382(a), and disability insurance benefits under Title II, 42 U.S.C. § 423,
9 of the Social Security Act. AR 15. Plaintiff alleged disability beginning August 2, 2015, when
10 he was 44 years old, on the basis of bipolar/borderline personality disorder, chronic pain,
11 depression, and PTSD. AR 89–90, 252. Plaintiff alleged that he stopped working on August 2,
12 2015, due to his conditions and for other reasons. AR 252. Plaintiff had most recently worked
13 as an analytical methods supervisor for a pharmaceutical manufacturer (AR 254), and his highest
14 level of education was completing at least four years of college. AR 253.

15 Defendant denied plaintiff's applications initially and upon reconsideration, and the
16 matter proceeded to a hearing before ALJ Eric Basse. AR 15. The ALJ found that plaintiff had
17 at least the severe impairments of osteoarthritis of the right hand, bipolar affective disorder,
18 PTSD, and personality disorder. AR 18. Nevertheless, the ALJ found that plaintiff was not
19 disabled. AR 27. The Appeals Council denied plaintiff's request for review (AR 1), and
20 plaintiff brought suit in this Court.

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DISCUSSION

I. Standard of Review

Pursuant to 42 U.S.C. § 405(g), this Court may set aside the Commissioner's denial of social security benefits if the ALJ's findings are based on legal error or not supported by substantial evidence in the record as a whole. *Bayliss v. Barnhart*, 427 F.3d 1211, 1214 n.1 (9th Cir. 2005) (citing *Tidwell v. Apfel*, 161 F.3d 599, 601 (9th Cir. 1999)).

II. Medical Opinion Evidence

Plaintiff asserts that the ALJ erred in rejecting statements from examining psychologists David Widlan, Ph.D., and Geordie Knapp, Psy.D. *See* Dkt. 11, at 12–15. The Court agrees.

A. Dr. Widlan

In July 2016, Dr. Widlan examined plaintiff, including conducting a mental status examination, and diagnosed plaintiff with generalized anxiety and depressive disorders. *See* AR 366, 370, 372. The ALJ accepted Dr. Widlan's opinions that plaintiff had mostly moderate limitations and no or mild limitations in some areas. AR 24. However, the ALJ rejected Dr. Widlan's opinions that plaintiff had "marked deficits" in adapting to changes in a routine work setting, communicating and performing effectively in a work setting, and completing a normal workday/week. *See* AR 24.

Reviewing doctors who did not examine or treat plaintiff opined that plaintiff had no or moderate limitations in these areas. *See* AR 126, 139. Because other medical source opinions contradicted Dr. Widlan's opinions regarding "marked deficits," the ALJ had to provide specific

1 and legitimate reasons supported by substantial evidence¹ to reject Dr. Widlan's opinions in this
 2 regard. *See Garrison v. Colvin*, 759 F.3d 995, 1012 (9th Cir. 2014.)

3 Here, the ALJ provided two reasons for rejecting Dr. Widlan's opinion about marked
 4 limitations: first, that such limitations were inconsistent with plaintiff's ability to engage in
 5 activities of daily living; and second, that such limitations were inconsistent with the mental
 6 status examination that Dr. Widlan conducted. *See* AR 24.

7 Regarding the first reason, the ALJ concluded that having marked difficulties in the areas
 8 noted by Dr. Widlan was inconsistent with the record because plaintiff attended community
 9 college for several quarters and obtained a high GPA, worked a part-time job, and to
 10 "maintain[ed] regular engagement in activities he enjoys such as working out." AR 24.

11 The Ninth Circuit has cautioned against extrapolating from a plaintiff's limited ability to
 12 conduct activities of daily living that plaintiff can engage in full-time work:

13 . . . impairments that would unquestionably preclude work and all the pressures of
 14 a workplace environment will often be consistent with doing more than merely
 15 resting in bed all day. *See, e.g., [Smolen v. Chater*, 80 F.3d 1273, 1287 n.7 (9th
 16 Cir. 1996)] ("The Social Security Act does not require that claimants be utterly
 17 incapacitated to be eligible for benefits, and many home activities may not be easily
 18 transferable to a work environment where it might be impossible to rest periodically
 19 or take medication." (citation omitted))[.]
 20 *Garrison*, 759 F.3d at 1016.

21 Here, plaintiff's description of his college and work attendance does not reveal skills
 22 easily transferable to a work environment, as discussed in *Garrison*. For instance, although
 23 plaintiff testified that he had attended community college, he explained that this was possible
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22 ¹ The Administration has amended regulations for evaluating medical evidence, but the
 23 amended regulations apply only to claims filed on or after March 27, 2017 and therefore are not
 24 relevant to this case. *See* 20 C.F.R. §§ 404.1527, 416.927 (applicable to claims filed before
 March 27, 2017); 20 C.F.R. §§ 404.1520c, 416.920c (applicable to claims filed after March 27,
 2017).

1 because he took “as many online courses” as he could “to limit the amount of time” he was on
2 campus to a few hours per week. AR at 46–47. Although plaintiff had a good GPA, overall, he
3 testified that he had to withdraw because he was unable to finish. AR 49. Contrary to the ALJ’s
4 conclusion, plaintiff’s ability to attend college—mostly remotely—for a limited period of time
5 does not indicate that plaintiff was capable of a greater ability to function in a full-time
6 workplace. The ALJ’s reasoning in this regard is unsupported by substantial evidence.

7 Similarly, regarding his part-time job, plaintiff testified that he had been working “five to
8 ten hours, probably tops, a week” for approximately two months before his hearing. AR 38.
9 Plaintiff specifically testified that he had issues working with the public at a previous part-time
10 job and that at his current part-time job, he worked “away from the public” and did not have to
11 “talk to anybody else.” AR 40, 45. Plaintiff explained that despite the limited hours he worked,
12 he continued to have problems. AR 42. Plaintiff only had to work when he wanted to and
13 testified that if he worked more, he started to get “wrap[ped] up in my own head and have some
14 issues dealing with people.” AR 42.

15 In context, plaintiff’s testimony about part-time work is not inconsistent with any of Dr.
16 Widlan’s limitations because plaintiff explained that he was only able to work extremely limited
17 hours and because he was able to choose when he worked. As described, plaintiff’s part-time
18 work is consistent with Dr. Widlan’s limitations in areas related to adapting to change and
19 communicating and performing effectively in a full-time work setting.

20 Finally, the ALJ concluded that plaintiff’s ability to work out was inconsistent with Dr.
21 Widlan’s marked limitations. *See* AR 24. Again, substantial evidence does not support the
22 ALJ’s conclusion. Although plaintiff testified that he went to the gym with his girlfriend early in
23 the mornings, he did not testify about how long or how often he did so. *See* AR 50. This limited
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1 testimony does not support the inference that plaintiff had abilities easily transferable to full-time
2 work.

3 The second reason that the ALJ gave to reject Dr. Widlan's opinions was purported
4 inconsistency with Dr. Widlan's mental status examination findings. *See* AR 24. But Dr.
5 Widlan found that plaintiff had tested within the "severe" range for depression, that his affect
6 was labile, that he was paranoid, and that he lacked normal insight and judgment. AR 372–73.
7 The ALJ did not discuss these abnormal findings in his decision other than concluding that
8 plaintiff's lability was "normal" (AR 24), instead focusing on the unexceptional portions of the
9 mental status examination.

10 It is error for an ALJ to substitute his own lay medical opinion for that of a doctor. *See*
11 *Tackett v. Apfel*, 180 F.3d 1094, 1102 (9th Cir. 1999). This error is particularly egregious in the
12 context of a mental status examination, which clinicians use to organize, complete, and
13 communicate their observations about behavioral subtleties such as "the affect accompanying
14 thought or ideas, the significance of gesture or mannerism, and the unspoken message of
15 conversation." *See* Paula T. Trzepacz and Robert W. Baker, *The Psychiatric Mental Status*
16 *Examination* 3 (Oxford University Press 1993). Yet here, the ALJ substituted his own
17 interpretation of the mental status examination results for Dr. Widlan's and disregarded without
18 explanation Dr. Widlan's findings that plaintiff had a labile affect, indicated severe depression
19 based on clinical testing results, was paranoid, and lacked normal insight and judgment. *See* AR
20 24.

21 A review of Dr. Widlan's clinical findings shows the significance of the ALJ's error. Dr.
22 Widlan noted that plaintiff was paranoid, that he presented as labile (corresponding with his
23 report that he lost his temper easily), and that his clinical testing supported the severity of his
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1 depressive symptoms. *See* AR 369–70. Thus, by ignoring the atypical findings in the mental
 2 status examination, the ALJ overlooked the very clinical findings that formed the basis for Dr.
 3 Widlan’s opinions. Moreover, Dr. Widlan also appears to have based his opinions on plaintiff’s
 4 self-report of mood acceleration, acute flight or fight responses, easily becoming overwhelmed,
 5 and near daily panic attacks. *See* AR 369. Yet, the ALJ made no mention of these other aspects
 6 of Dr. Widlan’s findings that supported his opinions.

7 In short, the ALJ failed to provide any specific and legitimate reason supported by
 8 substantial evidence to reject Dr. Widlan’s opinion regarding marked limitations.

9 **B. Dr. Knapp**

10 In May 2018, Dr. Knapp examined plaintiff, including conducting a mental status
 11 examination and reviewing Dr. Widlan’s report. *See* AR 488, 492. Dr. Knapp diagnosed bipolar
 12 disorder and PTSD. AR 489.

13 The ALJ accepted most of Dr. Knapp’s opinions but rejected Dr. Knapp’s conclusions
 14 that plaintiff suffered from marked difficulties maintaining appropriate behavior and setting
 15 realistic goals and that plaintiff suffered from severe difficulties performing activities within a
 16 schedule, maintain regular attendance, communicating and performing effectively in a work
 17 setting, and completing a normal workday/week. AR 24. Dr. Knapp’s opinions in this regard
 18 were contrary to those of the reviewing doctors, who, as noted, concluded that plaintiff had at
 19 most moderate mental limitations. *See* AR 126, 139. Thus, the ALJ had to provide specific and
 20 legitimate reasons supported by substantial evidence to reject Dr. Knapp’s limitations. *Garrison*,
 21 759 F.3d at 1012.

22 The first reason that the ALJ gave to reject Dr. Knapp’s opinions was that plaintiff’s
 23 abilities to “obtain a high GPA after several quarters in community college, maintain part-time
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1 work, [and] maintain otherwise normal daily hobbies and activities” were inconsistent with Dr.
2 Knapp’s marked to severe limitations. AR 24. As noted above, however, plaintiff’s testimony
3 about his limited success holding a part-time job, attending college, and working out at the gym
4 does not evince the abilities necessary to hold a full-time job. The ALJ erred in relying on this
5 rationale related to Dr. Knapp’s opinion.

6 The ALJ also erred by again highlighting positive findings (“Dr. Knapp’s description of
7 [plaintiff] as alert, logical, progressive, and cooperative” (AR 24)) and failing to give any
8 explanation for rejecting the findings that supported Dr. Knapp’s opinions. Based on his
9 interview with plaintiff, Dr. Knapp found that “[t]he horror of [plaintiff’s] work [in a chemical
10 weapons program] in combination with childhood abuse and trauma result in ongoing nightmares
11 and flashbacks. Panic attacks and being over-reactive resulted in his being fired from three jobs
12 in five years. . . .” AR 488. And, documenting the mental status examination, Dr. Knapp wrote
13 that plaintiff’s speech was “rapid, loud and well above average word production” and his
14 presentation was “generally logical and progressive” but at times “tangential.” AR 491. Plaintiff
15 was “agitated and angry,” his mood was “angry and depressed,” and his affect was “fairly flat.”
16 AR 491. There was evidence of impaired concentration, and Dr. Knapp noted that plaintiff’s
17 psychosocial history indicated “impaired social judgment and poor insight.” AR 493.

18 Despite these many negative findings, the ALJ reduced Dr. Knapp’s observations to
19 “alert, logical, progressive, and cooperative” and gave little weight to Dr. Knapp’s most
20 significant opinions on this basis. Substantial evidence does not support the ALJ’s reasoning.

21 Finding error in the evaluation of Dr. Knapp’s and Dr. Widlan’s opinions, the Court does
22 not address the remainder of plaintiff’s arguments about the medical opinion evidence. The
23 Court turns to the ALJ’s evaluation of plaintiff’s subjective symptom testimony.
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1 **III. Plaintiff's Testimony**

2 The ALJ summarized plaintiff's testimony at the hearing as follows:

3 [Plaintiff] alleged disability due to poor memory, anxiety, pain, rage, and
 4 anger [citation omitted]. [Plaintiff] alleged that he had trouble with day-to-day
 5 functioning due to insomnia and mood swings. He testified that he had days when
 he was unable to leave the apartment due to stress. [Plaintiff] testified that his
 anxiety manifests as anger. He also alleged constant pain in his right hand. . . .

6 AR 21. However, the ALJ rejected plaintiff's testimony about the nature and extent of his
 7 symptoms. To do so, absent affirmative evidence of malingering, the ALJ had to provide "clear
 8 and convincing" reasons supported by substantial evidence. *Morgan v. Cmm'r*, 169 F.3d 595,
 9 599 (9th Cir. 1999); *see Carmickle v. Comm'r*, 533 F.3d 1155, 1160 (9th Cir. 2008)

10 Plaintiff challenges solely the evaluation of his statements about mental limitations.
 11 Therefore, the Court does not address the reasons that the ALJ gave specifically to reject
 12 plaintiff's testimony about hand pain.

13 Regarding plaintiff's mental symptom testimony, the ALJ first concluded that plaintiff
 14 had not sought treatment until 2016, which undermined the credibility of plaintiff's statements,
 15 according to the ALJ. *See* AR 22. This reasoning was improper. Plaintiff sought treatment
 16 throughout the relevant period, and his failure to do so earlier in that period is not a convincing
 17 reason to discredit his testimony. "[I]t is a questionable practice to chastise one with a mental
 18 impairment for the exercise of poor judgment in seeking rehabilitation." *See Nguyen v. Chater*,
 19 100 F.3d 1462, 1465 (9th Cir. 1996) (citing *Blankenship v. Bowen*, 874 F.2d 1116, 1124 (6th Cir.
 20 1989)).

21 Second, the ALJ focused on several instances in 2016 when plaintiff's providers noted
 22 that his psychiatric condition was "normal" on evaluation. *See* AR 22. But in four evaluations
 23 of plaintiff's mental status in the latter half of 2016, providers conducting mental status
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1 examinations documented that plaintiff had abnormal motor behavior, tearfulness, anxious
2 mood, possible paranoia, accelerated body movements, pressured speech, delusions,
3 circumstantial and tangential thought process, loosened associations, and poor insight, judgment,
4 and impulse control. AR 342–43, 353, 358, 361. As noted above, Dr. Widlan also found during
5 this period that plaintiff was severely depressed, paranoid, and lacked insight and judgment. AR
6 373. The ALJ provided no reason for choosing to focus on two “normal” evaluations during
7 2016 and ignoring at least five atypical evaluations from the same year in his discussion of
8 plaintiff’s symptom testimony about mental limitations.

9 Defendant relies on the ALJ’s discretion to interpret ambiguous records as grounds to
10 affirm this matter. *See* Dkt. 18, at 4. But where the ALJ ignores significant, probative evidence
11 and chooses to selectively focus only on those aspects of the record that support the ALJ’s
12 ultimate conclusions, the ALJ errs. *See Reddick v. Chater*, 157 F.3d 715, 723 (9th Cir. 1998)
13 (rejecting the ALJ’s findings where “[h]is paraphrasing of record material is not entirely accurate
14 regarding the content or tone of the record.”).

15 The ALJ also made much of his finding that plaintiff’s difficulties were caused by
16 reactions to situational stressors, such as plaintiff’s recent divorce, losing his job and car, and
17 having many debts. *See* AR 22. However, the ALJ’s rationale is unconvincing. The premise of
18 plaintiff’s application for benefits is that many of what the ALJ considered “situational stressors”
19 were in fact circumstances caused by his mental limitations—which prevented him from
20 maintaining full-time employment. *See, e.g.*, AR 43 (plaintiff’s testimony that working more
21 than limited hours triggers mental symptoms), 252 (“Why did you stop working? Because of my
22 condition(s). . . .” (Emphasis removed.)). It makes little sense to reject plaintiff’s symptom
23 testimony on the basis that he is reacting to losing his job and to financial difficulties when
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1 plaintiff is arguing that his conditions caused those circumstances. *See* AR 43, 252. The Court
2 notes that despite concluding that plaintiff's recent divorce was a "situational stressor," the ALJ
3 made no inquiry into whether plaintiff's mental problems factored into his marital difficulties.

4 Further, part of plaintiff's alleged disability—and routinely documented throughout the
5 record—is that he lacks the ability to react appropriately to stressful life events. For instance,
6 plaintiff told one provider that "any stress at all" caused plaintiff to panic "like I'm gonna die."
7 AR 352. Plaintiff's documented inability to react appropriately to stressful life events is not a
8 convincing reason to discount his allegations of disability.

9 The ALJ also concluded that plaintiff's symptom testimony lacked credibility because of
10 conflicting diagnoses in plaintiff's medical records for his mental conditions. *See* AR 22–23.
11 But the ALJ failed to explain how this was contrary to any particular testimony that plaintiff
12 gave. Without further explanation, this was not a clear and convincing reason to reject plaintiff's
13 testimony, either.

14 The ALJ additionally appeared to conclude that plaintiff's statements about his mental
15 limitations were inconsistent with the record because plaintiff was "mentally stable" despite
16 "sporadic and inconsistent" use of medication. AR 21. Evidence that "conservative treatment"
17 adequately controls symptoms may be sufficient to discount a plaintiff's testimony regarding
18 severity of an impairment. *Johnson v. Shalala*, 60 F.3d 1428, 1434 (9th Cir.1995); *see also* SSR
19 16-3P (Oct. 25, 2017) ("If the frequency or extent of the treatment sought by an individual is not
20 comparable with the degree of the individual's subjective complaints, or if the individual fails to
21 follow prescribed treatment that might improve symptoms, we may find the alleged intensity and
22 persistence of an individual's symptoms are inconsistent with the overall evidence of record."").
23 Nonetheless, before holding failure to seek more aggressive treatment or to comply with
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1 prescribed treatment against a plaintiff, SSR 16-3p directs that an ALJ must “consider[] possible
2 reasons [plaintiff] may not comply with treatment or seek treatment consistent with the degree of
3 his or her complaints.”

4 Here, the ALJ somewhat confusingly concluded both that plaintiff’s medications
5 controlled his symptoms and that plaintiff’s symptoms were stable without medications. *See* AR
6 23. The record contradicts the findings that the ALJ made in support of each of these
7 conclusions. For instance, although the ALJ held plaintiff’s failure to immediately pick up his
8 medication against him, the ALJ’s own findings explain that plaintiff did so because of insurance
9 issues. *See* AR 23. Contrary to the ALJ’s conclusion that plaintiff did not deteriorate in the
10 meantime, plaintiff stated that he was struggling and had “punched himself a couple of times.”
11 AR 386.

12 The ALJ also concluded that medications were controlling plaintiff’s symptoms by early
13 2017. *See* AR 23. But, during this time, plaintiff specifically stated that he could no longer
14 tolerate the side-effects from his prescriptions (requiring adjustment to his prescriptions) and that
15 his depression had not improved and that he was paranoid and worried he would “snap.” AR
16 395. Although the ALJ focused on a subsequent notation that plaintiff “seemed more relaxed”
17 after a medication change, the ALJ ignored that within the same note, the provider documented
18 that plaintiff continued to suffer from depression and anger. AR 396–98. Shortly afterward,
19 plaintiff expressed uncertainty that his adjusted medication was helping and stated that he was
20 angry and “ha[d] thoughts of drow[n]ing himself. . . .” AR 401. By May 2017, plaintiff’s
21 prescriptions were again adjusted due to side effects. AR 405. Thus, the records that the ALJ
22 cite contradict the ALJ’s conclusions that medications effectively controlled plaintiff’s
23 symptoms.

1 The ALJ also found that plaintiff's symptoms were stable after ceasing medication in
2 mid-2017. *See* AR 23. But the records that the ALJ relied upon contradict the ALJ's
3 conclusions that plaintiff was "stable" at this time. *See* AR 413. In August, plaintiff's provider
4 documented that he seemed anxious and spoke "at length and with considerable energy." AR
5 416. And in a record that the ALJ cited from August 10, 2017, plaintiff stated that he felt the
6 same after stopping medications, yet continued to have depression, anxiety, anger, and
7 intermittent suicidal thoughts. AR 417.

8 The ALJ largely glossed over records documenting that plaintiff resumed taking
9 medication yet continued to have symptom complaints throughout 2017 and 2018. *See* AR 23.
10 Of note, in an appointment in 2018, plaintiff's provider noted that he was "in distress," appeared
11 reactive, had impulsive suicidal thoughts, and presented consistent with PTSD and borderline
12 personality disorder. AR 482, 484. As plaintiff points out, the ALJ's depiction of the record was
13 based on an incomplete discussion of the evidence that implied that plaintiff had stopped taking
14 all medications in July 2017 and suffered no significant symptoms afterward.

15 The ALJ also appears to have found that overall, plaintiff was not credible because he
16 gave varying accounts of his interest in finding employment and because plaintiff engaged in
17 "heavy drug use while he was working." AR 23. Regarding plaintiff's desire for employment,
18 however, there is no inconsistency in the cited records. In one record, plaintiff stated that he
19 wanted to get well before he focused on maintaining employment. AR 340. In another record,
20 plaintiff's provider noted that plaintiff had "ambivalence about working and being independent"
21 and wanted to stop working at his part-time job. AR 425. Neither of these records are
22 inconsistent with plaintiff's stated belief that he could not work until his mental health improved.
23 Nor do they suggest that plaintiff was exaggerating his symptoms to receive benefits.
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1 As for plaintiff's statement about drug use, plaintiff claimed that despite his heavy drug
2 use in the past, he was able to successfully hold a job. *See* AR 395. But the ALJ did not explain
3 how plaintiff's past drug use was relevant to his ability to maintain employment during the
4 relevant period. Instead, the ALJ appears to have inappropriately decided that because plaintiff
5 had abused substances before the relevant period, he was not credible. *See* SSR 16-3p
6 ("[A]djudicators will not assess an individual's overall character or truthfulness in the manner
7 typically used during an adversarial court litigation. The focus of the evaluation of the
8 individual's symptoms should not be to determine whether he or she is a truthful person.").

9 Defendant relatedly asserts that the ALJ's brief finding that plaintiff had given conflicting
10 information about his alcohol usage justifies the ALJ's rejection of plaintiff's symptom
11 testimony. *See* Dkt. 18, at 4. However, the ALJ did not link this finding to a wholesale rejection
12 of plaintiff's testimony. Even if the ALJ had done so, as noted above, such would not justify
13 finding that plaintiff's testimony was overall unreliable. *See* SSR 16-3p.

14 Finally, the ALJ briefly stated that plaintiff's ability to attend college, maintain "his
15 hobbies," go the gym and park regularly, and work part-time were contrary to his claimed
16 limitations. AR 23. As noted above, much of this rationale is suspect. The ALJ did not provide
17 any explanation in his discussion of plaintiff's testimony of why "going to the park" and
18 maintaining unlisted "hobbies" would be inconsistent with plaintiff's claimed limitations.

19 The Court notes that plaintiff's primary mental symptom complaints, as summarized by
20 the ALJ, pertained to mood swings and anxiety that manifested as rage. *See* AR 21. Plaintiff's
21 ability to minimally function in environments where he was able to avoid most social contact and
22 on a flexible schedule does not suggest that his anxiety, anger, and emotional lability were less
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1 than he testified. Thus, the ALJ failed to provide clear and convincing reasons in this aspect of
2 his decision, as well.

3 In short, the ALJ gave no clear and convincing reason supported by substantial evidence
4 to reject plaintiff's subjective symptom testimony about his mental health symptoms.

5 **IV. Not Harmless Error and Remand for an Award of Benefits**

6 Errors in social security cases are harmless if they are inconsequential to the ultimate
7 nondisability determination. *See Marsh v. Colvin*, 792 F.3d 1170, 1173 (9th Cir. 2015). Here,
8 however, had the ALJ not improperly rejected the doctors' opinions and plaintiff's testimony, the
9 outcome could well have differed. Notably, the ALJ did not include limitations related to
10 attendance or persistence limitations in the RFC, despite that the examining doctors believed
11 plaintiff had significant limitations in these areas. *See* AR 20–21.

12 Plaintiff requests remand for an award of benefits. Dkt. 11, at 18. Defendant argues that
13 there are factual issues raised by plaintiff's ability to work part-time and attend college. *See* Dkt.
14 18, at 15.

15 A remand for further proceedings, rather than an award of benefits, is appropriate.
16 Generally, "where '(1) the record has been fully developed and further administrative
17 proceedings would serve no useful purpose; (2) the ALJ has failed to provide legally sufficient
18 reasons for rejecting evidence, whether claimant testimony or medical opinion; and (3) if the
19 improperly discredited evidence were credited as true, the ALJ would be required to find the
20 claimant disabled on remand,'" a remand for an award of benefits is appropriate. *Trevizo v.*
21 *Berryhill*, 871 F.3d 664, 682–83 (9th Cir. 2017) (quoting *Garrison*, 759 F.3d at 1021). But
22 "[w]here there is conflicting evidence, and not all essential factual issues have been resolved, a
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1 remand for an award of benefits is inappropriate.” *See Treichler v. Cmm’r*, 775 F.3d 1090, 1101
2 (9th Cir. 2014).

3 Here, the conditions that the Ninth Circuit requires to justify a remand for an award of
4 benefits have been satisfied. The record has been fully developed, and a remand would serve
5 only to allow defendant a second chance to justify denying benefits, rather than an opportunity to
6 develop any material ambiguities in the record. *See Garrison*, 759 F.3d at 1021 (“our precedent
7 and the objectives of the credit-as-true rule foreclose the argument that a remand for the purpose
8 of allowing the ALJ to have a mulligan qualifies as a remand for a ‘useful purpose’ under the
9 first part of credit-as-true analysis.”). Regarding the opinion evidence about plaintiff’s mental
10 health, the Court notes that the ALJ rejected the opinion of both doctors who examined plaintiff
11 (giving improper reasons in doing so) in favor of the opinions of doctors who only reviewed
12 plaintiff’s records. This was contrary to defendant’s own directions for pre-2017 applications.
13 *See* 20 C.F.R. § 404.1527(c)(1).

14 The Court further disagrees with defendant’s portrayal of plaintiff’s work history and
15 college attendance as ambiguities requiring remand. As the Court discussed above, and as
16 plaintiff explained at length at his hearing, plaintiff was ultimately unable to finish his college
17 program and had limited success working and attending classes only because he was able to
18 structure his participation in those activities to accommodate his limitations. There is no
19 material ambiguity.

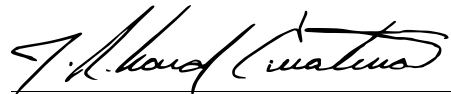
20 Finally, the Court notes that if Dr. Knapp’s improperly rejected opinion were credited as
21 true and incorporated into the RFC, the hypothetical to the vocational expert would have
22 included that plaintiff was “unable to” maintain regular attendance in the workplace and to
23 communicate and perform effectively. *See* AR 489–90. The hypothetical would also have to
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1 incorporate plaintiff's testimony that he could not attend work at least once or twice a week due
2 to his insomnia. *See* AR 67–68. Based on the vocational expert's testimony at the hearing,
3 someone who could not maintain attendance and had more than two days monthly of
4 unscheduled absences would be unemployable. AR 80. Similarly, someone who had even a
5 20% drop in productivity based on being off-task at least 20% of the day would be unable to
6 maintain full-time work. AR 83–84. Thus, it is clear that crediting plaintiff's testimony and Dr.
7 Knapp's opinion as true, plaintiff is entitled to an award of benefits.

8 CONCLUSION

9 Based on these reasons and the relevant record, the Court **ORDERS** that this matter be
10 **REVERSED AND REMANDED** for calculation and an award of benefits pursuant to sentence
11 four of 42 U.S.C. § 405(g). **JUDGMENT** should be for the plaintiff, and the case should be
12 closed.

13 Dated this 25th day of September, 2020.

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17 J. Richard Creatura
18 United States Magistrate Judge
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